

Statistical First Release





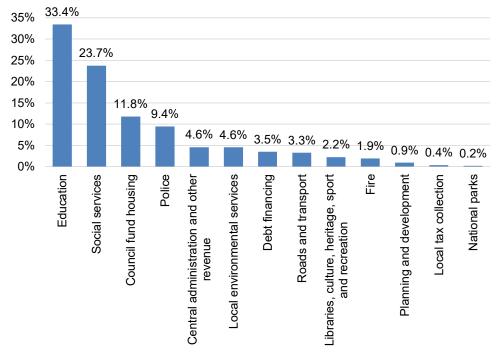
Local Authority Revenue Budget and Capital Forecast: 2020-21

22 December 2020 SFR 237/2020

Key points

- Total budgeted revenue expenditure as reported by local authorities for 2020-21 is £8.7 billion, an increase of 4.1% on the previous year.
- County and county borough councils reported increases of 4.0% or £291 million in their budgeted revenue expenditure whilst police reported an increase of 5.5%. Fire authorities reported an increase of 5.5% and national park authorities reported an increase of 3.8%.
- Carmarthenshire shows the largest county increase in revenue expenditure at 7.5%. Merthyr Tydfil shows the smallest increase at 0.5%.
- In 2020-21, total capital forecast expenditure by Welsh local authorities, including police, fire and national parks is £1,727 million. This represents a year-on-year increase of £182 million or 11.8%.
- Housing services account for 27.1% of the total capital forecast expenditure, education services 24.9% and planning and economic development 14.4%.

Chart 1: Service level budgeted revenue expenditure, 2020-21



Additional information is available from **StatsWales**.

About this release

This statistical release analyses the revenue and capital expenditure that Welsh local authorities are forecast to spend in the financial year prior to March 2021.

Most budgets and forecasts were set prior to the COVID-19 pandemic.

It is likely that there will be more differences between budget and outturn figures for 2020-21 than in a typical year.

In this release

Revenue budget	2
Capital Forecast	5
Glossary	8

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Revenue budget

Table 1 shows revenue expenditure by service area. The revenue expenditure per head for Wales in 2020-21 is budgeted to be £2,745, an increase of £97 compared to the previous year. Education expenditure is forecast to increase by 6.2% and social services expenditure is forecast to increase by 7.1%. Housing expenditure is forecast to decrease by 6.6% mainly due to housing benefit payments.

Table 1: Service level revenue expenditure and financing, Wales (a)

•		£ million		,	
				Percentage	2020-21
	2019-20	2020-21	Change	change	£ per head
County and county borough council expenditure (b)				'	
Education	2,723.6	2,893.2	169.6	6.2	918
Social services	1,918.1	2,053.8	135.7	7.1	651
Housing (c)	1,094.3	1,022.0	-72.3	-6.6	324
Local environmental services	378.5	394.6	16.2	4.3	125
Roads and transport	270.2	282.3	12.1	4.5	90
Libraries, culture and heritage, sport and recreation	191.2	193.5	2.3	1.2	61
Planning, economic and community development	76.8	80.4	3.6	4.7	26
Local tax collection	29.8	32.1	2.4	8.0	10
Debt financing	295.5	301.6	6.1	2.1	96
Central administration and other revenue (d)	383.0	398.3	15.3	4.0	126
Total county and county borough council expenditure	7,361.1	7,652.1	291.0	4.0	2,427
Police	774.0	816.6	42.6	5.5	259
Fire	158.1	166.8	8.8	5.5	53
National parks	18.5	19.2	0.7	3.8	6
Revenue expenditure	8,311.6	8,654.7	343.1	4.1	2,745
less specific and special government grants	1,902.5	1,897.3	-5.1	-0.3	602
Net revenue expenditure	6,409.2	6,757.4	348.2	5.4	2,143
Putting to (+) / drawing from (-) reserves	-141.7	-118.0	23.7	16.7	-37
Council tax reduction scheme	269.9	278.2	8.3	3.1	88
Budget requirement	6,537.4	6,917.6	380.2	5.8	2,194
plus discretionary non-domestic rate relief	4.8	4.9	0.1	3.1	2
less central government support of which:	4,594.7	4,858.5	263.8	5.7	1,541
revenue support grant	3 310 8	3,481.8	162.0	4.9	1,104
re-distributed non-domestic rates	1,061.0	1,136.0	75.0	7.1	360
police grant and floor funding	213.9	240.6	26.7	12.5	76
Council tax requirement of which:	1,947.4	2,064.0	116.6	6.0	655
paid by council tax reduction scheme	269.9	278.2	8.3	3.1	88
paid directly by council tax payers	1,677.5	1,785.8	108.3	6.5	566
para an estry by obtainin tax payoro	1,011.0	.,,,,,,,,	100.0	3.0	

⁽a) Includes police, fire and national park authorities. Service expenditure excludes that financed by income from sales, fees and charges, but includes that financed by specific and special government grants. The £ per head calculations use the 2019 mid-year estimates of population.

⁽b) Includes revenue element of private financing initiatives.

⁽c) Includes housing benefit, and private sector housing costs such as provision for the homeless. Excludes council owned housing.

⁽d) Includes capital expenditure charged to the revenue account. The figure is net of any interest expected to accrue on balances. Also includes coroners' and other courts, community councils, unallocated contingencies, costs of corporate management, democratic representation and management and central administration costs not allocated to services.

Table 2 shows a year on year comparison of revenue expenditure across all authorities. The budgeted change for Wales in 2020-21 is an increase of £343 million or 4.1%.

Table 2: Local authority revenue expenditure budgets, by authority (a)

Table 2: Local authority revenu	e expen	£ million	uugets,	by autiloi	ity (a)
		2 111111011		Percentage	2020-21
	2019-20	2020-21	Change	change	£ per head
County/county borough councils:					
Isle of Anglesey	163.6	171.9	8.3	5.1	2,455
Gwynedd	310.4	329.3	18.9	6.1	2,433
Conwy	274.2	282.8	8.7	3.2	2,413
Denbighshire	245.8	247.9	2.1	0.8	2,591
Flintshire	322.2	330.5	8.4	2.6	2,117
Wrexham	292.2	299.7	7.5	2.6	2,205
Powys	303.6	324.7	21.2	7.0	2,452
Ceredigion	174.7	179.3	4.6	2.6	2,466
Pembrokeshire	274.3	286.5	12.2	4.4	2,277
Carmarthenshire	445.2	478.4	33.2	7.5	2,534
Swansea	573.2	610.5	37.3	6.5	2,472
Neath Port Talbot	362.8	366.7	3.9	1.1	2,559
Bridgend	344.7	363.2	18.5	5.4	2,470
Vale of Glamorgan	293.7	308.4	14.8	5.0	2,309
Cardiff	833.7	860.4	26.7	3.2	2,345
Rhondda Cynon Taf	617.9	642.0	24.1	3.9	2,661
Merthyr Tydfil	149.7	150.5	0.8	0.5	2,495
Caerphilly	418.2	431.2	13.0	3.1	2,381
Blaenau Gwent	178.2	183.1	4.8	2.7	2,620
Torfaen	225.7	229.3	3.6	1.6	2,440
Monmouthshire	182.8	192.9	10.1	5.5	2,039
Newport	374.1	382.6	8.5	2.3	2,473
All county and county borough councils	7,361.1	7,652.1	291.0	4.0	2,427
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Police and Crime Commissioners:	445.0	404.0	0.0		00.4
Dyfed Powys	115.2	121.9	6.6	5.7	234
Gwent	161.1	168.8	7.7	4.8	284
North Wales	165.0	176.5	11.5	7.0	252
South Wales	332.7	349.5	16.8	5.0	261
All Police and Crime Commissioners	774.0	816.6	42.6	5.5	259
Fire authorities:					
Mid and West Wales	51.0	53.8	2.8	5.5	59
North Wales	35.2	38.1	2.9	8.2	55
South Wales	71.8	74.9	3.1	4.3	49
All fire authorities	158.1	166.8	8.8	5.5	53
National park authorities:					
Brecon Beacons	4.4	4.1	-0.2	-5.5	
Pembrokeshire Coast	4.9	5.1	0.2	3.8	·
Snowdonia	9.2	10.0	0.8	8.3	
All national park authorities	18.5	19.2	0.7	3.8	6
Wales	8,311.6	8,654.7	343.1	4.1	2,745

[·] data not applicable.

⁽a) Revenue expenditure is normally net of income from levies. However in order to show the full spend, levies are scored as expenditure for the fire and national park authorities and are netted off the expenditure of the counties.

Chart 2 shows the financing of budget requirement. Budget requirement is the amount each authority estimates as its planned spending, after deducting any funding from reserves and specific grants. 30% of budget requirement is funded from council tax.

50.3% Revenue support grant Council tax requirement 29.8% Re-distributed non-domestic 16.4% rates Police grant and floor funding 3.5% 0% 10% 20% 30% 40% 50% 60%

Chart 2: Financing of budget requirement in Wales, 2020-21

Chart 3 shows the gross revenue expenditure £ per head difference from the Wales County average of £2,427. The £ per head difference between the highest and lowest authority is £622.

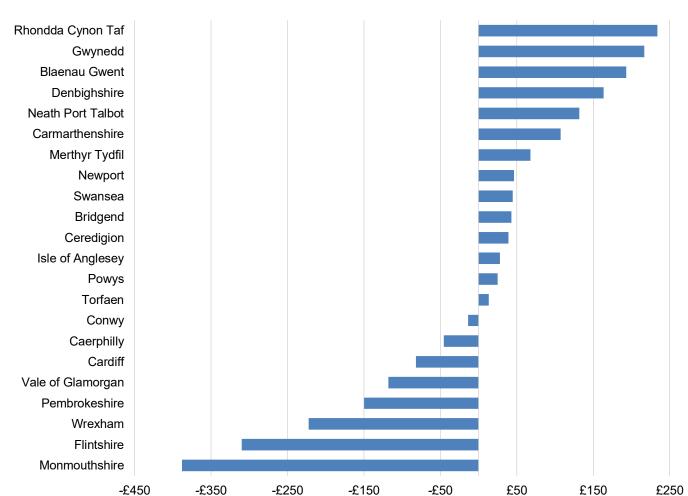


Chart 3: £ per head, difference from the Wales County average, 2020-21

Capital forecast

Table 3 shows the most recent outturn figures along with the latest forecast years for comparison. It also shows how local authorities intend to pay for the expenditure. Year-on-year, education is expected to increase by £91 million (27%), housing revenue account is expected to increase by £19 million (5%) and social services expenditure is expected to increase by £16 million (84%).

External support for local authorities shows an increase of £130 million (21%). Internal financing is expected to increase by £52 million (6%).

Table 3: Capital expenditure and financing (a)	Table 3:	Capital	expenditure	and	financing (a)
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Table 3: Capital expenditure and financing (a)					£ million
	2018-19	2019-20	2020-21	Change I 2020-2 2019	21 and
	outturn	forecast	forecast	£m	%
Capital expenditure					
County/county borough councils:					
Education	331.3	338.9	430.3	91.3	27
Social services	26.3	19.6	36.1	16.5	84
Roads and transport	196.0	168.6	184.2	15.6	9
Housing:					
Housing revenue account (HRA)	284.3	366.5	385.8	19.2	5
Non-HRA housing	52.4	8.88	83.1	14.4	21
Total housing	336.7	435.3	468.9	33.6	8
Local services:					
Environmental	57.6	81.0	56.1	-25.0	-31
Planning and economic development	120.6	244.5	248.1	3.6	1
Libraries, culture, heritage, sport and recreation	51.8	42.7	40.3	-2.5	-6
Other	60.9	123.3	132.3	9.0	7
Total local services	290.9	491.6	476.8	-14.8	-3
Total county/county borough councils	1,181.2	1,453.9	1,596.2	142.3	10
Police	39.2	63.5	100.9	37.5	59
Fire authorities	8.9	24.0	24.5	0.5	2
National park authorities	1.5	3.7	5.4	1.7	44
Total capital expenditure	1,230.7	1,545.2	1,727.1	181.9	12
Capital financing					
External support:					
General capital funding / general government grant	384.6	376.6	512.5	135.9	36
Grants from European Community Structural Funds	9.1	23.7	20.3	-3.5	-15
Capital grants and contributions from other sources	38.5	55.3	56.4	1.1	2
Supported borrowing	86.4	113.4	110.0	-3.4	-3
Major repairs allowance	60.4	60.3	60.3	0.0	0
Sub-total external support	579.0	629.3	759.5	130.2	21
Internal financing:					
Unsupported borrowing	338.8	556.0	589.2	33.3	6
Use of capital receipts	68.1	83.9	100.1	16.2	19
Capital expenditure charged to a revenue account (non-HRA)	118.6	172.4	169.6	-2.8	-2
Capital expenditure charged to a revenue account (HRA)	126.2	103.6	108.6	5.1	5
Sub-total internal financing	651.7	915.9	967.6	51.7	6
Total capital financing	1,230.7	1,545.2	1,727.1	181.9	12

⁽a) See definitions on the backpage.

Table 4 shows capital forecast expenditure by authority and service in 2020-21. County councils plan to spend £469 million on housing with overall expenditure of £1,596 million or £506 per head of the Welsh population. Police, Fire and National park authorities forecast expenditure of £101 million, £25 million and £5 million respectively.

Table 4: Capital forecast expenditure by authority and service, 2020-21

£ million

						Law,		Total capital
					Local	order and	Total	expenditure:
		Social	Local		services	protective	capital	£ per head
	Education			Housing	(a)	services	expenditure	(b)
County/county borough councils:								
Isle of Anglesey	10.3	0.1	2.7	20.3	8.0		41.4	591
Gwynedd	11.3	4.1	9.2	6.6	12.9	·	44.1	354
Conwy	2.6	1.3	13.1	1.2	12.4		30.6	261
Denbighshire	10.1	1.1	4.0	20.4	27.3		62.8	657
Flintshire	9.5	1.2	1.0	52.2	9.1		73.0	468
Wrexham	9.1	0.5	2.0	55.7	7.2		74.4	547
Powys	44.9	3.6	19.5	47.8	17.2	•	132.9	1,003
Ceredigion	5.4	0.0	3.6	2.6	9.6	•	21.2	292
Pembrokeshire	23.7	1.5	4.3	23.0	18.8		71.3	566
Carmarthenshire	38.9	0.1	8.0	36.7	57.4	•	141.1	747
Swansea	30.0	0.9	10.4	58.4	68.2		167.9	680
Neath Port Talbot	34.2	2.9	3.1	3.0	44.7		87.9	613
Bridgend	7.3	0.2	5.0	2.4	41.6		56.4	384
Vale of Glamorgan	68.4	0.1	8.6	29.0	9.4		115.4	864
Cardiff	39.1	2.2	51.0	61.3	40.6		194.3	530
Rhondda Cynon Taf	25.2	4.9	23.5	6.8	31.3		91.7	380
Merthyr Tydfil	13.1	0.0	1.8	0.9	9.4		25.1	417
Caerphilly	1.4	0.3	1.9	38.2	5.5		47.4	262
Blaenau Gwent	6.4	0.3	1.4	0.4	12.6		21.1	301
Torfaen	8.5	0.0	8.0	1.1	9.5		19.9	212
Monmouthshire	14.4	6.8	3.5	0.0	7.1		31.8	336
Newport	16.6	3.8	5.9	1.3	16.9		44.6	288
All county/county borough councils	430.3	36.1	184.2	468.9	476.8		1,596.2	506
Police:								
Dyfed Powys						16.2	16.2	31
Gwent			-			26.3	26.3	44
North Wales						9.9	9.9	14
South Wales						48.5	48.5	36
All police	-					100.9	100.9	32
Fire authorities:								
Mid and West Wales						13.7	13.7	15
North Wales						4.1	4.1	6
South Wales						6.7	6.7	4
All fire authorities						24.5	24.5	8
National park authorities:								
Brecon Beacons					0.5		0.5	
Pembrokeshire Coast					1.4		1.4	
Snowdonia					3.4		3.4	
All national park authorities					5.4		5.4	
Wales	430.3	36.1	184.2	468.9	482.1	125.5	1,727.1	548

⁽a) Includes expenditure on environment, planning, economic development, libraries, culture, sport, community safety and other services.

⁽b) The £ per head calculations use the 2019 mid-year estimates of population.

[.] Data not applicable.

Chart 4 shows capital forecast expenditure by service, as a percentage of overall expenditure in 2020-21. Housing makes up 27 percent of all expenditure.

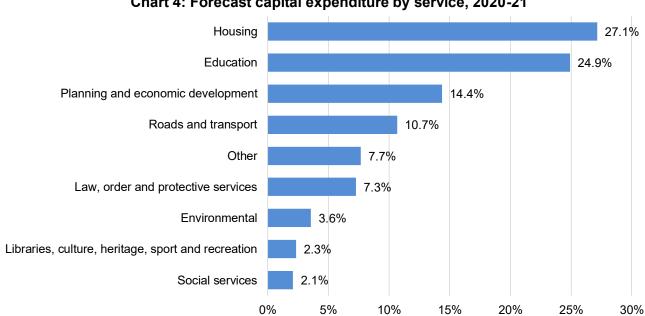


Chart 4: Forecast capital expenditure by service, 2020-21

Chart 5 shows how local authorities intend to finance their expenditure in 2020-21 and the balance of funding between external support and internal financing. Unsupported borrowing makes up 34 percent of all capital financing.

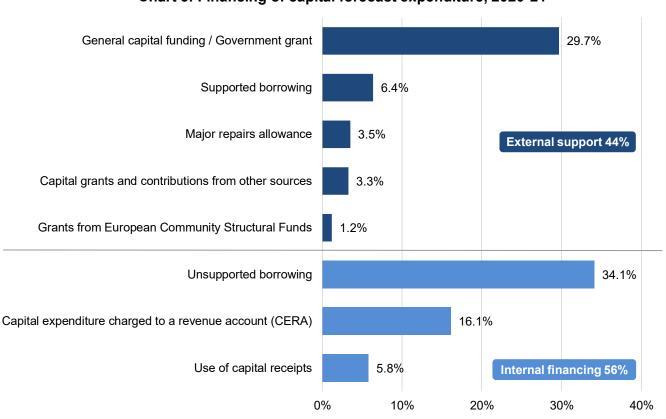


Chart 5: Financing of capital forecast expenditure, 2020-21

Glossary

Revenue expenditure is the cost of running local authority services such as staffing, heating, lighting and cleaning, together with expenditure on goods and services consumed within the year.

Capital spending is mainly buying, constructing or improving physical assets such as buildings, land and vehicles.

Revenue definitions

Gross revenue expenditure is total local authority expenditure on services, plus debt financing costs, but net of any income from sales, fees, and charges and other non-grant sources. It includes expenditure funded by specific and special government grants and expenditure funded from local authority reserves.

Net revenue expenditure is gross revenue expenditure excluding that funded by specific and special grants (except police grant).

Budget requirement is the amount of expenditure that is funded by council tax and general support from central government, i.e. revenue support grant, police grant, redistributed non-domestic rates, and any transitional grant relief for council tax. It differs from net revenue by the amount drawn from or added to reserves.

Fire authorities and national park authorities

These authorities fall within the general definition of local authorities. Fire authorities receive all of their funding as a levy from the county and county borough councils, whilst National Park authorities receive about 25% of their funding as a similar levy, and 75% in the form of specific grants from central government. The county and county borough council figures in this release have been reduced by the amount of the levies in order to give the full picture for the expenditure of the fire authorities and national park authorities.

Revenue expenditure funded from capital under statute (RECS)

Prior to 2008-09, authorities used deferred charges to recognise expenditure that regulations permitted to be funded from capital resources, but which did not satisfy criteria to be classified as capital expenditure. Examples of deferred charges included work on property not owned by the authority and grants for economic development purposes, where the grant was to be spent on capital items. In

2008-09 deferred charges were replaced with this new category of expenditure. This required the expenditure to be recorded notionally against the appropriate service with no impact on an authority's Council Tax requirement. From 2010-11 figures are on a non-RECS basis.

International Financial Reporting Standards (IFRS)

This is a set of accounting standards developed by the International Accounting Standards Board (IASB). The goal of IFRS is to provide a global framework for how public sector and private companies prepare and disclose their financial statements. Having an international standard is especially important for large organisations. Adopting a single set of world-wide standards will simplify accounting procedures by allowing a company to use one reporting language throughout. A single standard will also provide

customers and auditors with a cohesive view of finances. IFRS should not be confused with IAS (International Accounting Standards), which are older standards that IFRS has now replaced.

Capital definitions

Up to 2003-04

Capital expenditure was financed by a variety of sources. General capital funding was a combination of general capital grant (paid by the Welsh Government) and basic credit approvals (permission to borrow/financed by revenue support grant) which could be used for spending on any project. Supplementary credit approvals and capital grants were provided by the Welsh Government and UK Government departments for spending on specific projects. Local authorities were also able to augment this spending by applying capital receipts (although part of these receipts had to be set-aside for the repayment of debt) and by making contributions from a revenue account. Expenditure and financing figures were on a cash basis.

From 2004-05 onwards

The prudential framework came into force on 1st April 2004. From that date basic and supplementary credit approvals were replaced by hypothecated supported borrowing (Borrowing and credit arrangements that attract central government support), general capital grant and specific grants such as Major Repairs Allowance. Under this framework, authorities are allowed to borrow for capital purposes without Government consent, provided they can afford to service the debt. This is known as prudential or unsupported borrowing. Expenditure and financing figures are on an accruals basis.

Housing Revenue Account Subsidy Buyout

Eleven local authorities in Wales with council housing stock exited from the Housing Revenue Account (HRA) subsidy system and became self-financing in April 2015.

Key quality information

Official Statistics are produced to high professional standards set out in the Code of Practice for Official Statistics. They undergo regular quality assurance reviews to ensure that they meet customer needs. They are produced free from any political reference.

This section provides a summary of information on this output against six dimensions of quality: Relevance, Accuracy, Timeliness and Punctuality, Accessibility and Clarity, Coherence, and Comparability.

Relevance

The statistics are important and have a number of uses, for example: advice to Ministers; local government finance revenue settlement calculations; unitary authority comparisons and benchmarking; expenditure in Wales compared to other countries; informing the debate in the Welsh Parliament and beyond; assisting in research in public expenditure issues; economic analysis.

Accuracy

The main sources of information on local authority revenue budgets are the Revenue Account (RA) and Capital Forecast (CFR) returns. The latest returns relate to the final accounts for the financial year.

We collect 100% of returns from all twenty-two county councils, four police and crime commissioners, three fire and rescue authorities and three national park authorities. The collection is a 100% survey and as such no estimation of the figures is calculated, and hence there is no sampling error.

In tables where figures have been rounded to the nearest final digit there may be an apparent discrepancy between the sum of the constituent items and the total as shown.

Once we receive the data, it goes through further validation and verification checks, for example:

- spend per head by local authority;
- · arithmetic consistency checks;
- cross checks with other relevant data collections;
- thorough tolerance checks;
- outturn comparison with budgets;
- cross checks with data from other government departments;
- verification that data outside of tolerances are correct.

The data that is collected adhere to recognised professional standards. Specifically, the finance data is required under legislation and also must adhere to CIPFA accounting procedures. However, further guidelines are also available on the interpretation of these standards to ensure consistency.

Timeliness and punctuality

The data collection is carried out over the summer. The data is normally published in October, this allows time to collect, collate and validate the data.

In 2020, local authorities were given deadline extensions due to the Covid-19 pandemic and data was received throughout the year up until publication in December.

All outputs adhere to the Code of Practice by pre-announcing the data of publication through the <u>upcoming calendar</u> web pages.

Accessibility and clarity

The Welsh local government finance statistics are published in an accessible, orderly, pre-announced manner on the Welsh Government website at 9:30am on the day of publication. All releases are available to download for free.

More detailed data are also available at the same time on the StatsWales website and this can be manipulated online or downloaded into spreadsheets for use offline.

We aim to use Plain English in our outputs and all outputs adhere to the Welsh Government accessibility policy. Furthermore, all our headlines are published in Welsh and English.

We regularly peer review our outputs.

Comparability and coherence

Adhering to the professional code (CIPFA's SeRCOP) has meant that changes over time have been minimal. Where there have been time series which are not comparable from the start of the time series to the end this will be shown clearly in the outputs. Where advance warning is known of future changes these will be pre-announced in accordance with Welsh Government arrangements.

The existence of a professional code and our adherence to it provides assurance that the data are consistent across domains, such as local authorities.

Statistics on revenue outturn are also published in both England and Scotland.

Impact of COVID-19

The data collection period for this release ran from mid-February and had a deadline in April. Due to the COVID-19 pandemic, budget data was received throughout the year up until November therefore some local authorities who submitted later in the year may have made adjustments as a result of the outbreak.

It is likely that there will be more differences between budget and outturn figures than in a typical year.

National Statistics status

The <u>United Kingdom Statistics Authority</u> has designated these statistics as National Statistics, in accordance with the Statistics and Registration Service Act 2007 and signifying compliance with the <u>Code of Practice for Official Statistics</u>.

National Statistics status means that official statistics meet the highest standards of trustworthiness, quality and public value, and it is our responsibility to maintain compliance with these standards.

All official statistics should comply with all aspects of the Code of Practice for Official Statistics. They are awarded National Statistics status following an assessment by the UK Statistics Authority's regulatory arm. The Authority considers whether the statistics meet the highest standards of Code compliance, including the value they add to public decisions and debate. The designation of these statistics as National Statistics was confirmed in February 2011 following a full assessment against the Code of Practice.

Since the latest review by the Office for Statistics Regulation, we have continued to comply with the Code of Practice for Statistics, and have made the following improvements:

- Combined revenue and capital releases to provide more coherence;
- Made more data available on the StatsWales website.

It is Welsh Government's responsibility to maintain compliance with the standards expected of National Statistics. If we become concerned about whether these statistics are still meeting the appropriate standards, we will discuss any concerns with the Authority promptly. National Statistics status can be removed at any point when the highest standards are not maintained, and reinstated when standards are restored.

Well-being of Future Generations Act (WFG)

The Well-being of Future Generations Act 2015 is about improving the social, economic, environmental and cultural well-being of Wales. The Act puts in place seven well-being goals for Wales. These are for a more equal, prosperous, resilient, healthier and globally responsible Wales, with cohesive communities and a vibrant culture and thriving Welsh language. Under section (10)(1) of the Act, the Welsh Ministers must (a) publish indicators ("national indicators") that must be applied for the purpose of measuring progress towards the achievement of the Well-being goals, and (b) lay a copy of the national indicators before the National Assembly. The 46 national indicators were laid in March 2016.

Information on the indicators, along with narratives for each of the well-being goals and associated technical information is available in the <u>Well-being of Wales report</u>.

Further information on the Well-being of Future Generations (Wales) Act 2015.

The statistics included in this release could also provide supporting narrative to the national indicators and be used by public services boards in relation to their local well-being assessments and local well-being plans.

Further details

The document is available at: http://gov.wales/statistics-and-research/local-authority-revenue-budget-capital-forecast

Further data is available on our StatsWales website:

<u>Local Government→Finance→Revenue→Budgets</u>

Local Government→Finance→Capital→Forecast

Statistics on revenue account budgets and capital forecasts are also published in both <u>England</u> and <u>Scotland</u>.

OData

The data is also accessible directly via the StatsWales odata service. Links to data and metadata can be found below each view on the StatsWales website within the 'Open data' tab.

Next update

June 2021 - Statistical first release and StatsWales update for 2021-22 budgets.

We want your feedback

We welcome any feedback on any aspect of these statistics which can be provided by email to stats.finance@gov.wales.

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